

# Circular economy implementation in the agricultural sector: Definition, strategies, and indicators

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**Abstract:** In the current context of resource scarcity, global climate change, environmental degradation, and increasing food demand, the circular economy (CE) represents a promising strategy to support sustainable, restorative, and regenerative agriculture. However, the CE framework has not yet been adapted to the agricultural sector. This article attempts to overcome this gap in two ways: i) by adjusting the general CE framework to the agricultural sector's specificities, and ii) by analysing the scope of the indicators available to measure agricultural production systems' circularity performance to support decision-making processes. Accordingly, the different elements in the theoretical CE framework are adapted to agricultural production systems, including: a new definition, principles, strategies, and critical functions. Further, this work analyses the barriers to implementing a CE management model in an agricultural setting. Forty-one circularity indicators for application in agricultural systems were comprehensively assessed to determine their strengths and weaknesses. Building on the key findings, future research paths and changes at the institutional and normative levels are proposed to facilitate CE implementation in agricultural production systems. For example, internationally recognised standards and adequate units of measurement must be defined to develop meaningful studies and determine agricultural activities' circularity performance.

**Keywords:** bioeconomy; closing resource loops; narrowing resource loops; slowing resource loops; regenerative agriculture; sustainability.

## 1. Introduction

The rapid socio-economic transformation processes of the last century have shaped a future in which humanity must face significant challenges. Since 1900, the world's gross domestic product has multiplied by 25, causing a 10-fold increase in resource extraction (Krausmann et al., 2009). These trends are likely to continue evolving in the coming decades, as global economic output is projected to triple between 2010 and 2050, and resource use is expected to double by 2030 under business-as-usual scenarios

40 (Hanumante et al., 2019). These transformation processes have had a strong effect on  
41 agriculture. For instance, the global irrigated crop area, which currently accounts for  
42 approximately 275 million hectares, has grown at an average annual rate of 1.3% between  
43 1940 and 2015 (Velasco-Muñoz et al., 2019). Accordingly, agricultural activity and the  
44 conversion of land for agricultural use are the primary causes of soil erosion, and the  
45 second-largest global threat to preserving biodiversity (Aznar-Sánchez et al., 2020a;  
46 Garnett et al., 2013). Similarly, agriculture and the agri-food industry have created the  
47 second-largest material footprint, with 20.1 billion tonnes, and a carbon footprint of 6.5  
48 billion tonnes of carbon dioxide (CO<sub>2</sub>) equivalent, or the fourth-largest behind the  
49 mobility, consumables and housing industries (Bauer et al., 2016; Gallego-Schmid et al.,  
50 2020).

51 This trend may become more intense, as research indicates that world production must  
52 increase by 70% to meet the demand for food by 2050 (FAO, 2009). The achievement of  
53 this objective implies two possible paths under a typical business scenario: i) an extension  
54 of cultivated land, which was approximately 37% of the total available surface in 2017  
55 (FAOSTAT, 2020); or ii) an increase in production in currently cultivated areas, which  
56 can extend cultivated land up to 38% with a 53% increase in water consumption  
57 worldwide (Alexander et al., 2015; Velasco-Muñoz et al., 2018). Therefore, while  
58 increasing agricultural production has maintained the balance between production and the  
59 preservation of nature, it has created a key challenge in the long-term sustainable  
60 management of natural resources (Geissdoerfer et al., 2017; Rufí-Salís et al., 2020;  
61 Vanhamäki et al., 2020).

62 In this context, the circular economy (CE) represents a promising strategy for saving  
63 relevant resources and reducing agricultural activities' negative environmental impacts  
64 while improving economic performance (Kuisma and Kahiluoto, 2017; Stegmann et al.,  
65 2020). The Ellen MacArthur Foundation (EMF, 2013) defines CE as 'an economic system  
66 of closed loops in which raw materials, components and products keep their quality and  
67 value for the longest possible and systems are fuelled by the use of renewable energy  
68 sources'. This alternative production and consumption model aims to decouple economic  
69 development from the linear dynamics of finite resource extraction, use, and disposal.  
70 Achieving this major goal must include the design of an economy in which the inputs are  
71 used and reused for long periods before the conversion to energy—or when resources can  
72 no longer be reused—and/or its reincorporation into the natural environment (e.g. through  
73 composting in the case of bio-based products). Accordingly, CE represents an opportunity  
74 for more sustainable economic growth, in which environmental impacts and social  
75 inequalities can potentially be reduced (Borrello et al., 2016; Guo et al., 2015). This is  
76 particularly relevant in agricultural systems.

77 Agriculture can be defined as 'the science, art, or practice of cultivating the soil,  
78 producing crops, and raising livestock and in varying degrees the preparation and  
79 marketing of the resulting products' (Merriam-Webster, 2020). Crop production  
80 comprises all activities: i) processes, ii) reserves, such as soil as a nutrient reserve, and

81 iii) nutrient flows associated with the production of arable crops, including fodder, fruits  
82 and vegetables, horticulture and grasslands (Van der Wiel et al., 2019). This article  
83 focuses on crop production as the most intensive stage in the consumption of natural  
84 resources. For instance, crop production is a primary consumer of water and energy  
85 worldwide (Brunner and Rechberger, 2016; Chen et al., 2020). Additionally, agriculture  
86 accounts for more than 90% of land- and water-related environmental impacts, such as  
87 water stress and the loss of biodiversity (EMF, 2019a), and is an important contributor to  
88 human toxicity due to farm workers' exposure to pesticides (EMF, 2019b). Therefore,  
89 more research efforts are required to identify ways to improve the resource efficiency and  
90 sustainability of crop production by adopting CE practices. In this process, it is first  
91 essential to understand how the CE could be implemented in agricultural systems and  
92 what type of indicators could be used to measure progress.

93 However, a theoretical CE framework has not yet been adapted to the agricultural field,  
94 as a primary limitation for its implementation in this sector (Aznar-Sánchez et al., 2020b;  
95 Cobo et al., 2018). The main theoretical impulses in adapting the CE framework to  
96 agriculture come from the EMF, which has published several recent reports focused on  
97 regenerative, urban, and interior agriculture. These reports have provided guidance on i)  
98 the possibilities and opportunities that CE presents to ensure the sustainability of the  
99 agricultural system and its stakeholders (EMF, 2013, 2017); ii) the barriers to the adoption  
100 of circular systems in agriculture and the alternatives to overcome them (EMF, 2015,  
101 2017, 2019a, 2019b); and iii) the required technological developments and agricultural  
102 business models to facilitate this transition (EMF, 2017, 2019a, 2019b). Despite these  
103 contributions, no studies have adapted the theoretical framework—including principles,  
104 strategies and critical functions—and the definition of CE to the agricultural field.

105 Current literature also lacks integrative studies evaluating the scope of available CE  
106 indicators as applicable to the agricultural sector. These would facilitate strategic  
107 decision-making in the sector to improve resource efficiency and the system's global  
108 sustainability by comparing different functionally equivalent alternatives (Cristóbal et al.,  
109 2018; Di Maio et al., 2017; Elia et al., 2017). Accordingly, it is strategically important to  
110 have adequate tools and indicators for evaluating and monitoring economic activities'  
111 circular performance (Ghisellini et al., 2016). For instance, assessing the level of  
112 circularity in agriculture cannot only provide useful guidance in setting appropriate goals,  
113 but also primarily indicate the areas in which a country is more or less developed,  
114 allowing for comparisons between regions and countries (Elia et al., 2017). This  
115 evaluation would also enable the detection of problems in different phases of the  
116 production process, allowing for the development of actions to correct inefficiencies  
117 (Genovese et al., 2015; Vasa et al., 2017) and to identify strengths to enhance (Di Maio  
118 and Rem, 2015). Therefore, it is fundamental to develop sets of well-designed, effective  
119 indicators to support robust decision-making processes that ensure a sustainable transition  
120 from a linear economy to a CE (Di Maio and Rem, 2015; Geng et al., 2013; Genovese et  
121 al., 2015).

122 This study attempts to overcome the previously mentioned research gaps in two ways: i)  
123 by adapting a general CE framework to the peculiarities of the agricultural sector, and ii)  
124 by collecting currently available indicators and analysing their scope to measure  
125 agricultural production systems' circularity performance. To respond to these objectives,  
126 in Section 2 CE principles, strategies and functions are comprehensively analysed; a new  
127 definition of CE as adapted to agriculture is proposed; and the main barriers to  
128 implementation are addressed. Section 3 presents a critical analysis of the indicators used  
129 to measure circularity in agriculture. Finally, Section 4 provides guidelines for future  
130 research and recommendations for driving change at the methodological, economic,  
131 political and institutional levels.

## 132 **2. Approximation of the CE framework to agriculture**

### 133 *2.1. The CE concept in agriculture*

134 Research points to different aspects that should be considered when transferring the CE  
135 concept to agriculture. According to Ruiz et al. (2019), resource efficiency is the central  
136 axis in decision-making and economic practices to ensure greater added value and  
137 maintain resources within the production system for as long as possible. Achieving  
138 efficiency in circular agriculture models includes optimising processes to minimise  
139 resource use and avoid waste (Jurgilevich et al., 2016; McCarthy et al., 2019; Sherwood,  
140 2020).

141 Another prominent term when discussing CE implementation in agriculture is  
142 sustainability. As the CE aims to generate economic and social prosperity and protect the  
143 environment by preventing pollution, thus facilitating sustainable development (Burgo-  
144 Bencomo et al., 2019), circular agriculture should: i) become a pillar of the economy,  
145 rather than a subsidised sector, ensuring economic sustainability (Bos and Broeze, 2020);  
146 ii) ensure the conservation of biodiversity and productivity over time in its  
147 agroecosystems, ensuring environmental sustainability (Jun and Xiang, 2011); and iii)  
148 generally contribute to providing food security, eradicating poverty, and improving health  
149 and living conditions, or social sustainability (Burgo-Bencomo et al., 2019; Kristensen et  
150 al., 2016).

151 Finally, it is widely recognised that circular agriculture must be regenerative, as it is  
152 understood as a life cycle that maintains and upgrades the ecosystem's functionality  
153 (Morseletto, 2020). In developing circular production models, agriculture must evolve to  
154 include regenerative systems that close nutrient loops, minimise leakage, and maximise  
155 each loop's long-term value (EMF, 2015; Morseletto, 2020). These concepts are further  
156 developed in section 3.1.4.

157 Therefore, CE in referring to agriculture can be defined as '*the set of activities designed*  
158 *to not only ensure economic, environmental and social sustainability in agriculture*  
159 *through practices that pursue the efficient, effective use of resources in all phases of the*  
160 *value chain, but also guarantee the regeneration of and biodiversity in agro-ecosystems*  
161 *and the surrounding ecosystems*'.

## 162 2.2. Principles of CE in agriculture

163 The most relevant CE principles highlighted in literature correspond to the CE principles  
164 as proposed by the EMF (2015). The first of the proposed principles involves ‘*design out*  
165 *waste and pollution*’, in which the system’s effectiveness is fostered by identifying and  
166 eliminating such negative externalities (EMF, 2015). Regarding these externalities,  
167 agriculture is responsible for soil contamination due to the inappropriate use of fertilisers,  
168 herbicides and pesticides (Aznar-Sánchez et al., 2019a). However, most developed  
169 countries have laws to limit or prohibit the use of these products, which has led to the  
170 substitution of chemical fertilisers for organic fertilisers or the development of biological  
171 pest-control systems (Cobo et al., 2019). The combined production of crops and livestock  
172 fisheries has proven effective in minimising the use of harmful products (Tadesse et al.,  
173 2019). Animals can feed on grass and suppress the use of herbicides or crop debris,  
174 minimising the generation of residues. They also provide organic fertilisers, which are  
175 necessary for plant growth. Another important issue is the conservation of bodies of  
176 water, which are currently overexploited and subject to severe degradation as a result of  
177 agricultural activity (Aznar-Sánchez et al., 2019b; Velasco-Muñoz et al., 2019).

178 The second principle of ‘*keeping products and materials in use*’ implies that the value of  
179 products, co-products and by-products must be maximised at all stages in the supply chain  
180 and between supply chains, with the overall aim to maintain resources at their highest  
181 utility and value at all times (EMF, 2019a). Technological development has enabled a  
182 variety of materials to be used in many processes before their permanent disposal, such  
183 as in the production of bioenergy (Bos and Broeze, 2020; Zabaniotou, 2018) and for soil  
184 amendment and bio-fertilisers (Casson-Moreno et al., 2020; Molina-Moreno et al., 2017),  
185 or as livestock feed (Fernández-Mena et al., 2020; Guo et al., 2015).

186 Finally, the principle of ‘*regenerating natural systems*’ refers to the preservation and  
187 enhancement of ecosystems by replacing finite stocks with renewable resources (EMF,  
188 2015). The implementation of this principle has given rise to regenerative agriculture,  
189 which refers to a crop and livestock production system that aims to improve the health of  
190 the surrounding natural ecosystem (Colley et al., 2020). Regenerative cultivation methods  
191 can reduce greenhouse gas (GHG) emissions, capture carbon in soils and plant matter,  
192 and minimise soil disturbance. Additionally, regenerative agriculture improves the soil’s  
193 structure to allow better water storage and promote biologically active soils that generate  
194 their own fertility, reducing the need for synthetic input (Stahel, 2010). Regeneration  
195 covers a range of possibilities, including the development of packaging designed for  
196 decomposition made from biological materials (EMF, 2013), the increasing of carbon  
197 sequestration through plant waste management practices (EMF, 2017) or such material  
198 treatment processes as composting (EMF, 2019a).

199 To date, these principles have not yet been adapted to the agricultural context. A circular  
200 model for agriculture based on these principles should pursue system-wide efficiency and  
201 the elimination of unwanted externalities, maximise the value of resources at all stages of  
202 the supply chain, and enhance natural capital through the use of renewable resources.

203 Agricultural areas—and especially in developed countries—have made substantial  
204 progress in adopting measures that parallel these principles; however, data indicates that  
205 agriculture still needs to improve in its use of polluting products and the development of  
206 a waste management infrastructure and value chain capable of exploiting the potential for  
207 the use of by-products (Alexander et al., 2015; Garnett et al., 2013; Rufi-Salís et al.,  
208 2020).

### 209 *2.3. Strategies for adopting circular agricultural models*

210 The main CE strategies are derived from the CE principles, and represent different  
211 alternatives for developing circular models (Schmidt-Rivera et al., 2020): i) narrowing  
212 resource loops, ii) slowing resource loops, iii) closing resource loops and iv) regenerating  
213 resource flows.

214 Narrowing resource loops involves eco-efficient solutions that reduce resource intensity  
215 and the environmental impacts per unit of product or service (Mendoza et al., 2017).  
216 Slowing resource loops involves prolonging and intensifying the use of products to retain  
217 their value over time (Bocken et al., 2016). Closing resource loops aims to create new  
218 value through the reuse and recycling of used materials (Bocken et al., 2016). Finally, the  
219 regeneration strategy includes all actions to preserve and enhance natural capital (EMF,  
220 2019a).

221 Narrowing resource loops relates to improving efficiencies in terms of nutrients, costs,  
222 materials, labour, energy, capital and associated externalities, such as GHG emissions,  
223 polluted water or toxic substances. For example, one priority when tightening agricultural  
224 loops must be oriented to avoid the leakage of nutrients necessary for food production.  
225 This strategy is based on the idea of the earth as an economic system in which the  
226 environment and the economy are linked in a circular relationship (McCarthy et al.,  
227 2019), according to which materials flow to improve efficiency and eliminate resource  
228 leakages (Jackson et al., 2014). Due to the globalisation of life patterns, a global food  
229 market has developed, with a consequent leakage of nutrients. The resulting food flow  
230 then generates imbalances due to the loss of nutrients necessary to continue with activities  
231 in the production area, and GHG emissions due to the transport of materials (Kristensen  
232 et al., 2016). For these reasons, we interpret the narrowing strategy in agriculture as ‘*all*  
233 *those measures aimed at optimising the use of resources, including the elimination of*  
234 *losses from the system (such as nutrients)*’. Another important issue involves planning  
235 production-level activities to avoid the overproduction of certain foods, and thus avoiding  
236 price volatilities in the market and fluctuations in supply (Aznar-Sánchez et al., 2020c;  
237 Jun and Xiang, 2011; Mena et al., 2014).

238 Regarding the strategy to slow resource loops, the fundamental characteristic of food and  
239 beverages is that they are irreversibly altered with their use, which does not allow them  
240 to be reused for the same purpose or repaired to expand their useful life. For example,  
241 once a tomato is split in half, it cannot be repaired to reattach the halves. In this work, we  
242 understand the slowing strategy for agriculture as ‘*a set of measures to extend the life of*

243 *products within the agri-food system*'. Therefore, this strategy's approach must  
244 completely differ from that involving technical materials, which correspond to activities  
245 that repair, refurbish and remanufacture to extend the product-life and facilitate the reuse  
246 of materials within the same or between different value chains. Although it is not possible  
247 to extend the life of resources for consumption on multiple occasions, there are other ways  
248 to extend the life of agricultural products. The main way to decelerate these loops in food  
249 production is to prevent them from being discarded before being consumed as food  
250 (Casson-Moreno et al., 2020). This includes all the food preservation alternatives that  
251 manage to extend a food's shelf life and allow for later consumption. For example, foods  
252 solely with decreased quality related to aesthetic defects can be used through minimal  
253 processing as a part of such preparations as salads, desserts, sandwiches, juices and  
254 marmalades (Lim et al., 2019; Turner and Hope, 2014). Further, various fruits can be  
255 naturally preserved in good condition. Therefore, another option for keeping food in the  
256 value chain longer involves the development and selection of such crops or varieties. For  
257 instance, varieties of persimmon have harder pulp (Conesa et al., 2020), which gives the  
258 fruit a greater firmness and makes it more resistant than softer varieties to the damage  
259 caused by mechanical action. However, this alternative is limited, in that crops are often  
260 selected based on market preferences.

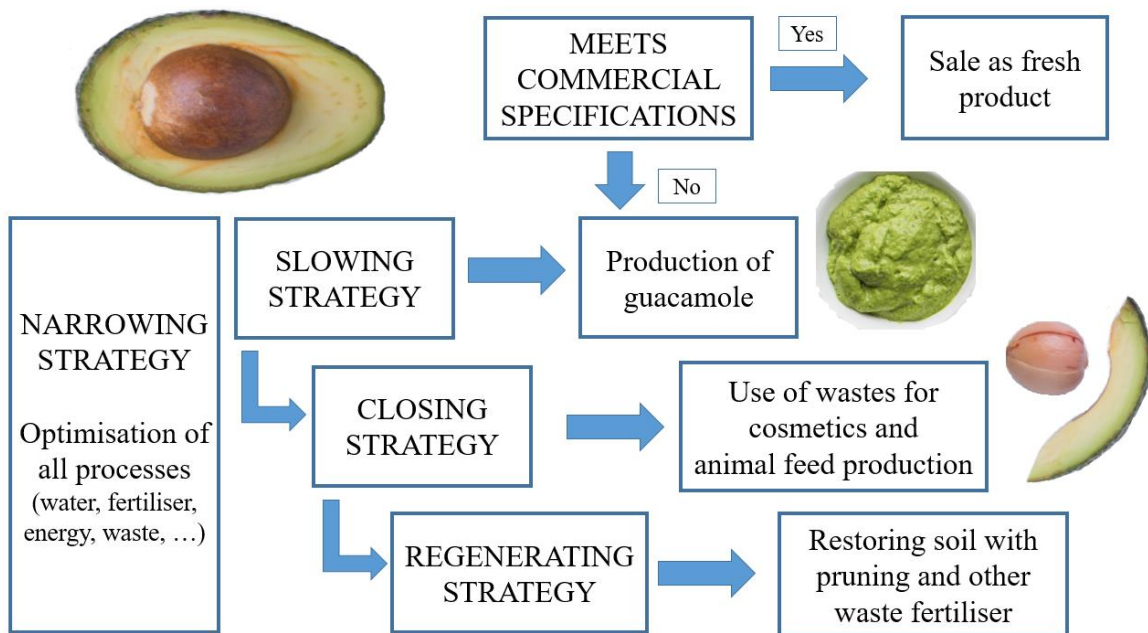
261 When involving biological resources, the closing of resource loops is typically identified  
262 with resource cascading (Sayadi-Gmada et al., 2020). Specifically, the use of discarded  
263 materials from the value chain as raw materials in another process and/or product cycle  
264 can replace virgin materials as input. This also includes composting and bio-energy  
265 production. The premise in this cascading use of resources is that the marginal costs of  
266 reusing the material in this way are lower than using virgin material, considering that the  
267 reused materials fulfil the required technical and functional needs in the new value chain.  
268 In this work, we consider a resource closing strategy as '*all those operations aimed at*  
269 *recycling agricultural materials, including the production of energy with waste*  
270 *materials*', such as crop or pruning remnants. One option involves the extraction of high-  
271 value bio-chemicals from agricultural biomass. For example, bromelain is an enzyme  
272 found in pineapple juice and its stem and can be used to treat medical conditions  
273 (Galanakis, 2012; Mirabella et al., 2014). Regarding the treatment of agricultural waste,  
274 closing technologies—which imply the recovery of both material and energy resources  
275 (e.g. gasification, pyrolysis, and composting anaerobic digestion)—should be prioritised  
276 over those that only imply energy recovery, such as incineration or landfill gas recovery.  
277 Alternatively, nutrient management can also occur through a closing strategy, which in  
278 this case involves using cascading materials to recover nutrients for later use. For  
279 example, compost can be produced from urban organic waste to fertilise corn crops (Cobo  
280 et al., 2018, 2019).

281 We consider that the regeneration strategy includes '*all actions aimed at preserving and*  
282 *enhancing natural capital*'. Under this strategy, we can also analyse the management of  
283 nutrients in returning extracted nutrients to the ecosystem. Examples of regenerative  
284 practices include using organic fertilisers, planting cover crops, rotating crops, reducing

285 tillage, and growing more crop varieties to promote agrobiodiversity (Morseletto, 2020).  
 286 Regenerative management systems can incorporate various crop techniques, such as agro-  
 287 ecology, rotational grazing, agroforestry, silvo-pastoration and permaculture (Jurgilevich  
 288 et al., 2016). The regenerating strategy in particular is linked to biological resources,  
 289 because these will return to the earth in the form of nutrients at the end of their life cycle.

290 It is also important that agricultural activity not only produces biological products and  
 291 goods (e.g. food, fibres and medicinal plants, among others), but also includes the use of  
 292 technical materials and equipment (e.g. vehicles, machinery and tools) that can be used  
 293 in directly narrowing, slowing, closing and regenerating CE strategies. In this case, the  
 294 slowing strategy must include all operations necessary to extend the machinery's useful  
 295 life as well as the infrastructure. This is especially relevant in highly technical types of  
 296 agriculture, such as greenhouse agriculture, hydroponic crops and drip irrigation systems  
 297 (Colley et al., 2020; Velasco-Muñoz et al., 2018). Another alternative is the substitution  
 298 of non-renewable packaging materials with renewable solutions, such as using  
 299 compostable materials for harvest boxes rather than petrol-based plastic boxes (Genovese  
 300 et al., 2015). However, such strategies must be adapted beforehand to be applied to the  
 301 biological resources in agricultural activity.

302 Figure 1 illustrates, as an example, the implementation of narrowing, slowing, closing  
 303 and regenerating strategies in cultivating and commercialising avocado, which are  
 304 conducted through different R&D projects (Grupo La Caña, 2020).



305  
 306 Figure 1. Development scheme for a set of CE strategies regarding the cultivation and commercialisation of avocado.

307 First, a distinction is made between avocados that meet the requirements to be marketed  
 308 as fresh produce. As an example of a slowing strategy, avocados that present some  
 309 deficiency are used for the production of guacamole, a strategy to extend the life of the  
 310 product within the value chain and to enable its consumption as food instead of being



311 discarded. In producing animal feed, animal waste consisting of bones and skin is used in  
312 a cascade (closing strategy), and bio-elements are extracted that can be used in the  
313 cosmetics and nutraceutical industries. The residues that can no longer be reused in  
314 another process are used in producing bio-fertiliser for cultivation farms, which returns  
315 nutrients to the soil. In this way, the regenerating strategy is implemented. Finally, the  
316 entire production process is designed toward optimisation, both to maximise efficiency  
317 in using resources and to minimise the generation of waste while preventing leaks of  
318 resources and emissions. For example, the narrowing strategy can involve the use of drip  
319 irrigation to minimise water use in the cultivation phase, or the installation of solar panels  
320 to cover the production plant's energy needs.

#### 321 *2.4. Key phases in developing circular agricultural management models*

322 Burgo-Bencomo et al. (2019) define three key phases in developing and implementing a  
323 circular agricultural management model: i) productive planning, ii) productive  
324 organisation and iii) productive application. Productive planning is the initial phase of the  
325 process, and considers current knowledge of the food demand in the area under analysis  
326 as well as the possible surpluses to satisfy this demand according to production capacities  
327 and potential. This information defines the area necessary to cultivate through  
328 observations of the variety of products required; after planting is planned, an estimate of  
329 the harvest is made (Hermida-Balboa and Domínguez-Somonte, 2014).

330 In productive organisations, the productive agro-ecological processes intervene, with all  
331 tasks emphasizing care in production, the soil, and the environment. The different tasks  
332 cover the organisation of the energy flows, material cycles, succession and biodiversity  
333 in the agroecosystem (Stoessel et al., 2012). Similarly, elements are established to  
334 organise the work, which includes schedules, organisational forms in the workforce and  
335 the distribution of input to complete the work (European Innovation Partnership for  
336 Agricultural Productivity and Sustainability—EIP-AGRI, 2015).

337 A productive application involves a utilisation phase for productive systems (Park et al.,  
338 2010), including i) system management in terms of propagation, planting, harvesting and  
339 damage; ii) monitoring yields by phenotype; iii) natural integration within a balanced  
340 environment, such as its benefits and soil fertility, appropriate pest control, and the  
341 integrating of diversified agroecosystems and self-sustaining technologies; and iv)  
342 process control and regulation (Zhijun and Nailing, 2007).

343 Based on the key phases proposed to implement circular agricultural models, an  
344 organisational structure should be capable of planning for productive systems at different  
345 geographic levels, managing resources appropriately, and executing programs to achieve  
346 its proposed objectives. Consequently, such systems should also aim to balance supply  
347 and demand, minimise the use of resources and harmful emissions and maximise the  
348 entire system's efficiency.

#### 349 *2.5. Barriers to adopting CE in agriculture*

350 Despite the expected resource-based, environmental, and socio-economic benefits, the  
351 adoption of CE in agriculture must overcome various barriers for proper implementation.  
352 Borrello et al. (2016) distinguish between i) regulatory limitations, ii) a lack of reverse  
353 logistics, iii) enterprises' geographic dispersion, iv) limited acceptance among  
354 consumers, v) the need for technology development and diffusion and vi) uncertain  
355 investments and incentives.

356 Regarding regulatory limitations, no comprehensive legislation exists to implement CE  
357 in different countries' agri-food supply chains, despite efforts made by the European  
358 Union (Kristensen et al., 2016; Kristensen and Mosgaard, 2020). The rapid evolution of  
359 business models and technology for the use of materials is one step ahead of national and  
360 international regulations. Various proposals for application in the agricultural field  
361 require legislative modifications based on the data provided in recent research. The new  
362 topics that need legal coverage include, for example, the use of insect proteins for animal  
363 feed, the amount of organic fertiliser necessary for some crops, the use of bioplastics as  
364 packaging materials, or the transition to renewable energy. In some cases, policies must  
365 adjust the limitations imposed depending on the type of crop or conditions in the study  
366 area, among other criteria. In other cases, it is a matter of favouring the transition from  
367 the use of harmful materials to more sustainable ones through appropriate regulations (El-  
368 Chichakli et al., 2016).

369 Another important barrier is the need for transformation in the value chain, which requires  
370 the management of reverse logistics. Agriculture generates significant waste due to the  
371 inability to generate adequate value chains (Genovese et al., 2015). The development of  
372 CE strategies requires the existence of a series of actors and stakeholders to enable their  
373 implementation, from the collection and transport of materials to processing plants.  
374 Currently, there exists a general lack of fully developed supply chains for the  
375 implementation of fully circular agricultural models, including reverse logistics (Borrello  
376 et al., 2020). This barrier is then enhanced by the existence of complex supply chains and  
377 the geographic dispersion of enterprises. To ensure that any of the business models within  
378 reverse logistics is viable, a minimum amount of raw material is required to ensure a  
379 particular production volume (Burgo-Bencomo et al., 2019). The dispersion of companies  
380 and the possibility of materials leakages from the circuit are relevant limitations to be  
381 overcome.

382 Alternatively, the wide geographical dispersion between agricultural supply providers  
383 and end consumers enables a succession of inefficiencies in this process, such as food  
384 losses, decreased food quality and increased energy consumption, among other aspects  
385 (Göbel et al., 2015). These inefficiencies are derived from the poor management of goods,  
386 breaks in the cold food chain, blows or falls. Further, increases in energy consumption  
387 are primarily determined by transport and refrigeration systems (McCarthy et al., 2019).  
388 The agri-food value chain also includes production, processing, marketing and  
389 wholesale/retail distribution phases, which can be developed in different countries to  
390 connect local producers with large suppliers and retail chains (Burgo-Bencomo et al.,

391 2019; Tadesse et al., 2019). The existence of these global chains means long product  
392 movements, increases in final prices for the consumer, higher carbon emissions and  
393 environmental impacts from the transport and conservation of products, the loss of local  
394 identity and increased instability for the producer (Colley et al., 2020; Kouwenhoven et  
395 al., 2012).

396 Changes in people's lifestyles—and especially in countries that have experienced strong  
397 increases in income levels in recent decades—have led to the homogenisation of tastes  
398 worldwide (McCarthy et al., 2019). Consumers demand fresh produce year-round,  
399 regardless of the growing season. Additionally, the demand has increased for exotic  
400 products from other continents, and a global food market has developed to meet these  
401 demands. Consequently, the international flow of food makes any attempt to close  
402 restorative nutrient cycles unfeasible (Van der Wiel et al., 2019). The closure of nutrient  
403 flows involves the reincorporation of nutrients in the soil needed to develop ecosystem  
404 functions, including food production (Jackson et al., 2014). A change in food demand is  
405 required for the circular model's broader adoption (McCarthy et al., 2019). A change in  
406 preference towards the local product and its acceptance among consumers of products  
407 based on reused materials would be especially convenient (Fernández-Mena et al., 2020).  
408 For example, by-products of the brewing industry, which may currently be rejected, could  
409 be used to make pasta (Nocente et al., 2019).

410 Technology has been able to develop solutions to manage and treat waste, and has enabled  
411 the creation of new circular business opportunities, such as those related to waste  
412 recycling or bioenergy production. However, the use of these technologies still presents  
413 challenges that must be addressed, such as energy consumption, economic and financial  
414 viability, and the generation of waste itself (Borrello et al., 2020). Moreover, the adoption  
415 of many of these technologies requires high capital investment, the availability of skilled  
416 labour and a well-structured infrastructure network (Burgo-Bencomo et al., 2019). These  
417 barriers limit the development of technology-based circular business models in developed  
418 countries and especially halt technology diffusion in developing countries (Tadesse et al.,  
419 2019).

420 All these arguments create investment uncertainty and reduce incentives for investors and  
421 developers regarding the implementation of new circular business models. Traditionally,  
422 companies have been deterred from investing in agricultural activities for various reasons,  
423 including the influence of climate conditions; the small size of farms, which forces them  
424 to depend on many suppliers; or the dispersion of farms (Aznar-Sánchez et al., 2020a). In  
425 addition to these issues, new specific barriers have emerged for investing in circular  
426 agricultural business models. Among them, we highlight the following: a lack of  
427 sufficient demand for reprocessed products resulting from the slowing strategy, the  
428 seasonality of agricultural production that supplies raw materials for anaerobic digestion  
429 or composting treatment plants, the necessary investment in expensive technology, or the  
430 lack of environmental awareness that drives society's demand for higher circularity  
431 (Casson-Moreno et al., 2020; Cobo et al., 2019).

432 After establishing a theoretical reference framework for identifying, developing and  
 433 implementing CE models in the agricultural sector, Section 3 analyses the availability of  
 434 tools capable of measuring agricultural activities' circularity. To this end, we study the  
 435 usefulness of the circularity indicators used in agriculture to measure the implementation  
 436 of the previously described slowing, closing, narrowing, and regenerating strategies.

### 437 3. Indicators to measure agricultural production systems' circularity performance

#### 438 3.1. Classification of circularity indicators with an agricultural application

439 Akerman (2016) proposed a grouping system to classify CE indicators from a  
 440 sustainability standpoint, based on the following four categories: i) technical  
 441 characteristics, ii) environmental aspects, iii) economic opportunities and iv) social  
 442 aspects. Based on this classification, 56% of the indicators analysed are technical, 24%  
 443 are environmental, 15% are economic and 5% social (Table 1). These indicators are  
 444 analysed in the following subsections. It is noteworthy that the classification omits  
 445 indicators focused on resource slowing, as no indicators were discovered in the revised  
 446 literature.

447 Table 1. Classification of indicators based on CE strategies and sustainability dimensions

Sustainability dimension	CE strategies		
	Narrowing	Closing	Regenerating
Technical	<ul style="list-style-type: none"> <li>Resource export index (De Kraker et al., 2019);</li> <li>Food and feed autonomy (Fernández-Mena et al., 2020);</li> <li>Logistics (Fernández-Mena et al., 2020);</li> <li>Efficiency of agricultural food circular economy (Guo, 2015);</li> <li>Circular carbon element within the system (Lim et al., 2019);</li> <li>Indicator of circular economic efficiency for bio-fertilisers (Molina-Moreno et al., 2017);</li> <li>Emergy accounting method (Santagata et al., 2020);</li> <li>Partial nitrogen balance (Tadesse et al., 2019);</li> <li>Performance indicator for circular agriculture (Vasa et al., 2017);</li> <li>Import dependency (Zoboli et al., 2016)</li> </ul>	<ul style="list-style-type: none"> <li>Circularity indicator of components (Cobo et al., 2018, 2019);</li> <li>Self-sufficiency index (De Kraker et al., 2019);</li> <li>Waste output index (De Kraker et al., 2019);</li> <li>Nitrogen balance (Fernández-Mena et al., 2020);</li> <li>Renewable energy production (Fernández-Mena et al., 2020);</li> <li>Emergy indices (Liu et al., 2018);</li> <li>City circularity (Papangelou et al., 2020);</li> <li>Food circularity (Papangelou et al., 2020);</li> <li>Weak circularity (Papangelou et al., 2020);</li> <li>Crop to livestock ratio (Tadesse et al., 2019);</li> <li>Nitrogen recycling index (Tadesse et al., 2019);</li> <li>Nitrogen use efficiency (Tadesse et al., 2019)</li> </ul>	<ul style="list-style-type: none"> <li>Consumption of fossil-p fertilisers (Zoboli et al., 2016)</li> </ul>
Environmental	<ul style="list-style-type: none"> <li>Overall greenhouse gas balance (Casson-Moreno et al., 2020);</li> <li>Carbon balance (Fernández-Mena et al., 2020);</li> <li>Avoiding carbon emissions in bioenergy systems (Zabaniotou, 2018);</li> <li>Water quality (Zabaniotou, 2018);</li> <li>Land use and land-use change related to bioenergy feedstock production (Zabaniotou, 2018);</li> <li>Emissions to water bodies (Zoboli et al., 2016)</li> </ul>	-	<ul style="list-style-type: none"> <li>Effective cation-exchange capacity (Mosquera-Losada et al., 2019);</li> <li>Species richness (Mosquera-Losada et al., 2019);</li> <li>Soil quality (Zabaniotou, 2018);</li> <li>Biological diversity in the landscape (Zabaniotou, 2018)</li> </ul>

Economic	<ul style="list-style-type: none"> <li>• Net present value (Casson-Moreno et al., 2020);</li> <li>• Internal rate of return (Casson-Moreno et al., 2020);</li> <li>• Value-based indicator (Di Maio et al., 2017);</li> <li>• Return on investments (Matrapazi and Zabaniotou, 2020);</li> <li>• Pay-out time (Matrapazi and Zabaniotou, 2020)</li> </ul>	<ul style="list-style-type: none"> <li>• Net farm income (Tadesse et al., 2019)</li> </ul>	-
Social	<ul style="list-style-type: none"> <li>• Change in the unpaid time women and children spend collecting biomass (Zabaniotou, 2018);</li> <li>• The allocation and tenure of land for new bioenergy production (Zabaniotou, 2018)</li> </ul>	-	-

### 448 3.1.1. Narrowing resource loops

449 Table 2 lists all the indicators available to measure an agricultural activity’s circularity  
450 based on the narrowing strategy, including a brief description and some of their main  
451 advantages and disadvantages (Table S4 in the Supporting Information appendix provides  
452 more information).

453 Resource narrowing in this work has been defined as all practices aimed at optimising the  
454 use of resources (Section 2.3.). This strategy is similar to the linear economic model, as  
455 both pursue higher system efficiency, which could be one reason why more documents  
456 and indicators related to this strategy have been discovered. The efficiency objective’s  
457 connection with linear processes has compelled some authors to apply the eco-  
458 effectiveness concept to circular processes (Morseletto, 2020). However, no indicators in  
459 this sense have been discovered within the sample.

460 As the traditional indicators related to measuring efficiency are technical, this type of  
461 indicator is logically dominant in this strategy (Table 1). Some examples are the CE  
462 efficiency indicator for bio-fertiliser, which measures the percentage of bio-fertiliser  
463 produced relative to the amount of raw material used (Molina-Moreno et al., 2017); or  
464 the nitrogen (N) use efficiency indicator, which is measured as the ratio between the  
465 system’s N inputs and outputs (Tadesse et al., 2019). However, an efficiency  
466 measurement indicator is commonly used in almost all processes, and thus, it is easy to  
467 find relative to different aspects. Regarding the environmental field, we discovered such  
468 indicators as carbon emissions (Casson-Moreno et al., 2020; Zabaniotou, 2018); such  
469 economics as the net present value, which is the sum of all discounted cash flows  
470 associated with a circular project (Casson-Moreno et al., 2020); and such social factors  
471 as the allocation and tenure of land for new bioenergy production relative to bioenergy  
472 crops (Zabaniotou, 2018).

473 Efficiency indicators have been widely used to measure agricultural activities’  
474 performance as a whole in different countries and regions (Ni et al., 2019; Santagata et  
475 al., 2020; Vasa et al., 2017; Wang et al., 2019). Moreover, Di Maio et al. (2017) present  
476 an indicator that differs from previous indicators, in that it is a value-based indicator based  
477 on monetary value to measure CE in the agricultural value chain. The authors consider

478 this unit of measurement to define circularity as the percentage of the value of the  
479 resources incorporated in a service or product that returns at the end of its useful life.  
480 Further, the authors demonstrate that this indicator is better suited to meet policymakers'  
481 information needs of policymakers, and is simple to apply because it uses readily  
482 available secondary information.

483 Nutrient management, under the perspective of narrowing strategy, seeks to optimise the  
484 use of these valuable resources, avoiding any leakage from the system. The world food  
485 trade has as a consequence, the generation of imbalances due to the loss of nutrients  
486 needed to continue with the activity in the production area. In that sense, a number of  
487 indicators have been developed to measure nutrient flows within different geographical  
488 areas. We found indicators that measure: i) the level of external flow with respect to one  
489 or more nutrients (e.g. resource export index, De Kraker et al. 2019; import dependency,  
490 Zoboli et al., 2016); ii) the food and feed autonomy assessed as the total production  
491 divided by average citizen's consumption and average livestock requirements,  
492 respectively (Fernández-Mena et al., 2020); and iii) nitrogen use efficiency within a farm,  
493 which considers the difference between inputs and outputs (Tadesse et al., 2019).

494 These results suggest that a variety of indicators measure the CE's narrowing strategy  
495 according to different criteria, such as the efficient use of resources, the amount of GHG  
496 emissions, or the return on investment. However, these indicators provide partial  
497 information on the model's performance and overall sustainability. On the one hand,  
498 while one strategy may control pollutant emissions with high success (e.g. as measured  
499 by the overall greenhouse gas balance), this may increase the amount of waste (e.g. the  
500 efficiency of agricultural food CE), which is commonly known as burden-shifting.  
501 Therefore, indicators should be prioritised that measure a wider range of aspects to avoid  
502 burden-shifting and rebound effects (Font-Vivanco et al., 2016). On the other hand,  
503 although indicators based on the different pillars of sustainability exist within the  
504 narrowing strategy, its economic and environmental aspects are dominant.

505

506

507 Table 2. Narrowing resource loops indicators for agriculture

Indicator name	Description	Strengths	Weaknesses
Resource export index (De Kraker et al., 2019)	Demonstrates the extent to which local household nutrient production exceeds both individual household demand plus the demand from green areas	Allows for a comparison between different scenarios/technologies	Scope limited to peri-urban contexts. Measures specific aspects and not a complete strategy
Food and feed autonomy (Fernández-Mena et al., 2020)	Total production divided by the average citizen's consumption and average livestock requirements	Easy calculation, interpretation and understanding	Limited ability to measure global circularity
Logistics (Fernández-Mena et al., 2020)	Number of exchanges for each material within the agrifood value chain	Detects failures in the value chain	Focuses on the number of steps without considering the conditions under which they are performed
Efficiency of agricultural food circular economy (Guo, 2015)	Based on a non-parametric method to measure the inputs and multiple indicator outputs' relative efficiency	Provides an overall estimate of circularity	Does not include social aspects, and its calculations are complex
Circular carbon element within the system (Lim et al., 2019)	Based on the carbon emissions and the carbon fixation per land used	Provides an estimate of efficiency per unit of land used	Only includes emissions efficiency
Indicator of circular economy efficiency for the biofertiliser (Molina-Moreno et al., 2017)	Percentage of bio-fertiliser produced relative to the amount of raw material used	Offers an estimate that can be applied to other technologies or subjects	Only focuses on process efficiency
Emergy accounting method (Santagata et al., 2020)	Obtained by multiplying all inflows by an environmental cost factor to convert raw resource inflows into corresponding emergy values	Allows for the use of a homogeneous unit in comparisons	Complex calculation that focuses on environmental costs
Partial nitrogen balance (Tadesse et al., 2019)	The difference in farmer-managed N inputs and N outputs	Extrapolated to other contexts and nutrients	Only values the quantity, regardless of the management made with the nutrient
Performance indicator for circular agriculture (Vasa et al., 2017)	Based on productivity, energy use, the quantity of inputs, ecological impact and technological levels and socio-economic factors	Allows for comparisons between regions and an analysis of the performance of strategies to be adopted	Focuses only on efficiency
Import dependency (Zoboli et al., 2016)	Measure of the country's dependence on imported phosphorus (P)	Indicator available from statistical sources	Does not provide information on nutrient management
Overall greenhouse gas balance (Casson-Moreno et al., 2020)	The CO <sub>2</sub> equivalents emitted per unit product, and the quantity of unit product present in each step	Useful for measuring the emissions per unit of product in any process	Only includes emissions efficiency

<b>Indicator name</b>	<b>Description</b>	<b>Strengths</b>	<b>Weaknesses</b>
Carbon balance (Fernández-Mena et al., 2020)	CO <sub>2</sub> direct emissions + CO <sub>2</sub> indirect emissions - Avoided emissions	Applicable to any context	Only includes emissions efficiency; complex index
Avoided carbon emissions for bioenergy systems (Zabaniotou, 2018)	Savings from energy substitution by renewable energy, measured in tonnes of CO <sub>2</sub> equivalent	Indicator that can be extrapolated to any process that requires energy use	Useful for energy-intensive processes, but of little use otherwise
Water quality (Zabaniotou, 2018)	Amount of pollutants entering waterways	Measures the interactions between different ecosystems	Difficult to determine the pollution's origins
Land use and land-use changes related to bioenergy feedstock production (Zabaniotou, 2018)	Total land area for bioenergy feedstock production compared to total national area, agricultural land, and managed forest land	Easy to calculate and interpret indicator	Indicator designed for a specific context: energy crops
Emissions to water bodies (Zoboli et al., 2016)	Amount of phosphorus emitted in bodies of water	Measures the interactions between different ecosystems	Specific to emissions to bodies of water
Net present value (Casson-Moreno et al., 2020)	The difference between the present values of cash inflows and outflows over time	Generally known indicator in comparing different alternatives	Only focuses on economic efficiency
Internal rate of return (Casson-Moreno et al., 2020)	A discount rate that sets the net present value of all cash flows equal to zero in a discounted cash flow analysis	Generally known indicator in comparing different alternatives	Only focuses on economic efficiency
Value-based indicator (Di Maio et al., 2017)	The added production value divided by the value of the inputs needed for production	Useful in allocating budgets and comparing management alternatives	Based on market value, which may not appropriately reflect the reality of agriculture
Return on investment (Matrapazi and Zabaniotou, 2020)	Profit from the investment made	Useful in comparing different alternatives	Only focuses on economic efficiency
Pay-out time (Matrapazi and Zabaniotou, 2020)	Time required to recover an initial investment	Useful in comparing different alternatives	Only focuses on economic efficiency
Change in unpaid time spent by women and children collecting biomass (Zabaniotou, 2018)	Average number of unpaid hours women and children spend collecting biomass	Includes social aspects of vulnerable sectors in the population	Difficult to obtain information related to informal economies
Allocation and tenure of land for new bioenergy production (Zabaniotou, 2018)	Percentage of land—both total and by land-use type—used for new bioenergy production	Contemplates social aspects in terms of land tenure	Indicator designed for a specific context: energy crops



### 509 3.1.2. Closing resource loops strategy

510 The closing strategy as defined in section 2.3 involves all operations aimed at reusing  
511 agricultural materials, but for different applications than the original, following the  
512 resource cascading approach. It includes the production of energy as well as the recovery  
513 of nutrients. Table 3 lists the indicators to measure circularity based on the closing  
514 strategy.

515 Fernández-Mena et al. (2020) presented indicators to measure processes that use different  
516 agricultural residues for bioenergy production. These models aim to reuse vegetable  
517 waste and reduce the use of fossil fuels. They contribute to minimising pollution and the  
518 recovery of ecosystems, and therefore, also relate to narrowing and regenerating  
519 strategies. These authors also used a technical indicator to measure the system's capacity  
520 to produce renewable energy, or renewable energy production, through the average  
521 digestate composition and energy potential. As another indicator, the nitrogen balance as  
522 used by Fernández-Mena et al. (2020), measures the use of nitrogen by considering the  
523 alternative of recycling it.

524 All of these indicators are useful for measuring the flow of nutrients within farms as a  
525 result of on-farm recycling. Additionally, they can be adapted to different agricultural  
526 contexts and other nutrients. However, the information provided by these indicators is  
527 limited when evaluating circular models; further, these indicators do not include other  
528 elements, such as the use of energy or other renewable materials, or what happens beyond  
529 the farm or the level of emissions from the process. Cobo et al. (2018, 2019) overcome  
530 the farm boundary limitation and propose another indicator, defined as the amount of  
531 component  $i$  that extends its lifetime by providing a service in the upstream processes  
532 relative to the amount of that component present in the collected waste. This indicator is  
533 not only applied to measure the recovery of nutrients from urban organic waste for use in  
534 corn crops, but also designed to accurately measure the closing strategy.

535 One way to keep resources in a closed loop involves developing agricultural systems in  
536 which one process' output is the input of another in a virtually endless cycle. Liu et al.  
537 (2018) analysed Huzhou mulberry dyke and fish pond systems. These combine mulberry  
538 plantation and fish pond breeding with rapeseed cultivation and silkworm and fish pond  
539 breeding to significantly reduce exogenous inputs. In their study, Liu et al. (2018) used  
540 the emergy approach to compare these two traditional alternative systems, establishing  
541 which is the most efficient and suggesting potential improvements. This indicator may  
542 pose greater technical difficulty, although it provides an overall estimate of a complex  
543 system. Additionally, this methodology can be adapted to other agricultural contexts.  
544 Tadesse et al. (2019) evaluated the performance of mixed crop/livestock farms using  
545 nutrient management indicators, including the partial nitrogen balance and nitrogen  
546 recycling rate; nitrogen use efficiency as a technical indicator; and net farm income as an  
547 economic indicator. These indicators provide partial information on different aspects in  
548 adopting a circular model based on on-farm nutrient recycling. However, their  
549 simultaneous use offers an overview that a single indicator cannot provide.

550 Organic waste and sewage from urban origins have proven to be a source of nutrients that  
551 can be recycled and used in agriculture. In this regard, De Kraker et al. (2019) and  
552 Papangelou et al. (2020) developed indicators to measure circularity in the nutrient flows  
553 in peri-urban environments. In the first case, researchers measured the waste output index,  
554 or the amount of recoverable nutrients for agricultural use; and the self-sufficiency index,  
555 or the nutrient's potential ability to meet the needs of agriculture. Papangelou et al. (2020)  
556 developed a group of indicators to measure the potential amount of recoverable  
557 phosphorus based on different geographical areas (the city, food and weak circularities).  
558 These indicators are especially relevant in considering the trend of population  
559 concentrations in urban areas and allow for an estimation of the potential in using valuable  
560 resources that currently represent a management problem and a health risk. The main  
561 limitation of these indicators is that they cannot be extrapolated to other agricultural  
562 contexts, such as other types of management practices, crops or weather conditions.

563 Although numerous alternatives exist in the cascading use of biological materials, we  
564 have found only three examples in the reviewed articles: renewable energy production,  
565 mixed crop-livestock systems, and the use of urban wastes in agriculture. No indicators  
566 have been found, for example, that relate to the extraction of nutrients or compounds for  
567 food, cosmetic, or pharmacological use, although their application is widespread.  
568 Moreover, indicators related to the production of materials for other sectors—such as  
569 construction, compostable materials, or other biomaterials—have not been found. An  
570 important noteworthy issue involves differentiating between energy production from  
571 plant waste (in the circular economy) and from energy crops, which are those specifically  
572 grown to produce energy (bioeconomy). Studies related to the latter are outside the scope  
573 of this paper.

574 Regarding the pillars of sustainability, practically all the indicators classified within the  
575 closing strategy correspond to the technical field. This may be due to the fact that they  
576 tend to focus on emissions controls, which further parallel the narrowing strategy.  
577 Economic indicators typically focus on economic and financial viability and efficiency,  
578 which also fit better with a narrowing strategy. Regarding the social aspect, as in the case  
579 of the narrowing strategy, it would be useful to have information on how recycling and  
580 reuse strategies contribute to social development, such as in terms of preventing health  
581 risks, creating jobs and generating income.

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588 Table 3. Closing resource loops' indicators for agriculture

Indicator name	Description	Strengths	Weaknesses
Circularity indicator of component <i>i</i> (Cobo et al., 2018, 2019)	Amount of component <i>i</i> that extends its lifetime in the upstream processes relative to the component present in the waste	Fulfills the definition of the second principle of EC	Complexity of data collection and calculation
Self-sufficiency index (De Kraker et al., 2019)	Evaluates the extent of self-sufficiency regarding the nutrients for garden fertilisation	Can be used to compare different scenarios/technologies	Scope limited to peri-urban contexts. Measures a specific aspect, not a complete strategy
Waste output index (De Kraker et al., 2019)	The amount of nutrients available or total input; nutrients that can be disposed in nearby agriculture are kept within the system and considered as recycled	Can be used to compare different scenarios/technologies	Scope limited to peri-urban contexts. Measures a specific aspect, not a complete strategy
Nitrogen balance (Fernández-Mena et al., 2020)	Fertilisation inputs and crop outputs	Covers different aspects of nutrient management	Complex composite index to calculate
Renewable energy production (Fernández-Mena et al., 2020)	The system's capacity to produce renewable energy	Adaptable to other raw materials	Limited ability to measure circularity
Emergy indices (Liu et al., 2018)	Energy used to make products or services; expressed as the solar emjoules per joule	Global estimation of the entire system's circularity	Complex calculation that focuses on the system's efficiency
City circularity (Papangelou et al., 2020)	Phosphorus potentially reused or reusable within the boundary of the city	Fits the closing strategy and can be extrapolated to other contexts and nutrients	Ignores any aspect other than the nutrient cycle
Food circularity (Papangelou et al., 2020)	Phosphorus potentially reused or reusable in agriculture, both within the city and outside the system boundary	Fits the closing strategy and it is extrapolated to other contexts and nutrients	Ignores any aspect other than the nutrient cycle
Weak circularity (Papangelou et al., 2020)	Phosphorus potentially reused or reusable anywhere	Fits the closing strategy and it is extrapolated to other contexts and nutrients	Ignores any aspect other than the nutrient cycle
Crop–livestock ratio (Tadesse et al., 2019)	The relative allocation of nitrogen to crop and livestock compartments	Easy to calculate and interpret	Only applicable to mixed production systems
Nitrogen recycling index (Tadesse et al., 2019)	The proportion of total nitrogen that is recycled	Extrapolated to other contexts and nutrients	Focuses on reusing the resource
Nitrogen use efficiency (Tadesse et al., 2019)	The ratio between the harvested N output and managed N inputs	Extrapolated to other contexts and nutrients	Focuses on one specific aspect
Net farm income (Tadesse et al., 2019)	Gross margin, less the farm's total fixed costs	Easy to calculate and applicable to any context	Focuses on economic efficiency

### 590 3.1.3. Regenerating strategy

591 Table 4 displays the indicators that have been classified within the regenerating strategy,  
592 which has been defined in Section 2.3 to include all actions aimed at preserving and  
593 enhancing natural capital. Only three of the reviewed research papers measured  
594 circularity relative to a regenerating strategy.

595 Mosquera-Losada et al. (2019) studied soil regeneration through the use of fertilisers  
596 made from organic waste from lime cultivation. These authors measured the soil's quality  
597 through its capacity to retain and release positive ions given its content in clays and  
598 organic matter, or the effective cation-exchange capacity, and the species' richness. These  
599 two indicators use standardised physical units that allow for their use in other case studies.  
600 The calculation of these indicators requires primary information, which could be a  
601 limitation. Additionally, these indicators focus on specific aspects and offer only partial  
602 information, but are missing other traits such as the availability or state of water resources  
603 and air quality.

604 Zabaniotou (2018) revised the circularity of bioenergy production in Europe. Soil quality  
605 is an indicator used to measure the percentage of land on which soil quality—especially  
606 in terms of organic carbon—is maintained or improved relative to the total land on which  
607 bioenergy feedstocks are cultivated or harvested. This proxy is similarly, but especially  
608 in terms of organic carbon. This work also includes an indicator to measure biodiversity  
609 (biological diversity), as nationally recognised areas of high biodiversity value relative to  
610 the total land on which bioenergy feedstocks are cultivated or harvested. The soil quality  
611 indicator requires primary information for its calculation, while the biodiversity index  
612 primarily differs in its reliance on secondary data. As the soil indicator is used to compare  
613 different practices, it is more suitable in transitory situations. The biodiversity indicator  
614 is based on national protection information, which is highly generic.

615 One option included in the regenerating strategy is the use of renewable resources; Zoboli  
616 et al. (2016) present the only indicator for this alternative. Their work measured the total  
617 consumption of fossil-P fertiliser in Austrian agriculture. This indicator is also based on  
618 statistical data, which can be advantageous. However, these statistics may not be available  
619 or exist for other nutrients or in other countries, and do not offer a measure of efficiency.

620 Generally, all the indicators related to the regenerating strategy can be easily calculated  
621 and interpreted, and can be used for any type of crop. However, they all provide only  
622 partial information on different aspects related to the adoption of circular practices in  
623 agriculture and the state of the ecosystem. This is a primary limitation in supporting  
624 decision-making. Alternatively, the results demonstrate that only a few indicators and  
625 articles focus on the measurement of the CE regeneration strategy for agricultural models.  
626 As for the different aspects of sustainability, no indicator has been found that analyses  
627 the regeneration strategy from economic or social perspectives, although the prevention  
628 and recovery of polluted ecosystems entails high costs and may pose health risks  
629 (Fernández-Mena et al., 2020).

630 It should be mentioned that a close relationship exists between the regenerating strategy  
 631 and those of closing and narrowing resource loops. The production of compost from  
 632 vegetable waste can be perceived as a closing strategy, as the materials discarded from  
 633 one process are used as input for another. In turn, compost can be used to regenerate  
 634 agricultural soil. The narrowing strategy encompasses the efficient management of  
 635 resources in general. Such efficient management includes minimising emissions or the  
 636 use of fossil fuels, which can be observed as a contribution to the regeneration and  
 637 conservation of natural capital. Therefore, given this angle, some of the indicators for  
 638 these two strategies could also be classified as regenerating indexes.

639 Table 4. Regenerating indicators for agriculture

Indicator	Description	Strengths	Weaknesses
Consumption of fossil-P fertilisers (Zoboli et al., 2016)	Total consumption of fossil-P fertiliser	Indicator based on statistical data	Only contemplates the entry of new resources
Effective cation-exchange capacity (Mosquera-Losada et al., 2019)	A soil's capacity to retain and release positive ions	Uses standardised unit of measurement	Precise primary information needed. It focuses on ion exchange (limited information provided)
Species richness (Mosquera-Losada et al., 2019)	Species richness of a soil fertilised with bio-waste	Useful to measure the contribution to the positive state of the ecosystem	Only includes aspects of biodiversity (partial information)
Soil quality (Zabaniotou, 2018)	Percentage of land with maintained or improved soil quality relative to total land	Can be applied to other case studies, as it is based on organic carbon content	Established by comparing two crops, systems, or processes, and not for examining only one of these
Biological diversity in the landscape (Zabaniotou, 2018)	Nationally recognised areas of high biodiversity value converted to bioenergy production	Easily accessible information	Very generic information (focused on national protection figures)

## 640 4. Discussion

### 641 4.1. Clarification of CE concepts

642 Significant diversity exists in terms of definitions of the concept of CE, principles, and  
 643 strategies (EIP-AGRI, 2015; Ruiz et al., 2019). It is common to find the undifferentiated  
 644 use of such concepts as bio-economics and agricultural CE. The bio-economy reflects the  
 645 goal of substituting fossil-fuel dependency by using organic renewable resources (El-  
 646 Chichakli et al., 2016; Lainez et al., 2018). However, CE aims to maintain the utility of  
 647 products, components and materials while preserving their value (EMF, 2013, 2015); CE  
 648 also encourages a shift towards renewable resources, including energy and materials, but  
 649 is a part of a wider scope that also integrates the more efficient management of technical  
 650 (non-biological) cycles. Most of the papers related to CE in agriculture are case studies,  
 651 with few devoted to developing a theoretical framework that can be applied in practice.  
 652 This highlights the need to develop a single common framework to guide the transition  
 653 from linear economies to CE in the agricultural sector. This work contributes to filling

654 this gap by defining how a CE can be understood in the agricultural context and by  
655 adapting CE principles and strategies to the field of agriculture.

656 Another issue to consider is that much of the research on CE in agriculture is limited to  
657 analysing systems' technical efficiency, which is proven by the many studies and  
658 indicators that have used technical indicators to measure efficiency. However, improving  
659 efficiency is not specific to CE models, but is shared with linear economy models based  
660 on economies of scale, which allows for the improvement of efficiencies by, for example,  
661 reducing costs. In fact, improving agricultural efficiency from a linear perspective has  
662 allowed for great advances at the production and management levels (EMF, 2015).  
663 However, production efficiency improvements did not help to revert the current trends of  
664 land use change and contamination, contributions to global warming, water scarcity, and  
665 social inequality, among other environmental impacts. Therefore, and in contrast to this  
666 efficiency approach, a more radical CE concept based on eco-effectiveness should be  
667 adopted (Braungart et al., 2007). This concept proposes the transformation of products  
668 and their associated material flows to form a supportive relationship with ecological  
669 systems and provide economic growth (Morsetto, 2020). This can be observed, for  
670 example, in mixed crop-livestock production systems. The goal is not to minimise the  
671 flow of materials from cradle to grave, but to generate cyclical 'metabolisms' from cradle  
672 to cradle that allow materials to maintain their resource status (Guo, 2015; Liu et al.,  
673 2018). The result is a mutually beneficial relationship between ecological and economic  
674 systems, or a positive reconnection of the relationship between economy and ecology.  
675 Similarly, efficiency improvements through narrowing strategies should complement or  
676 become an integral part of slowing and closing CE strategies aimed at generating even  
677 more radical improvements in resource efficiency.

#### 678 4.2. The CE framework in agriculture

679 The CE strategies for agricultural technical resources are composed of polymers, alloys,  
680 and other artificial materials, and are widely developed and, in some cases, implemented.  
681 However, the nature of biological resources, which are those with an organic base,  
682 requires a reformulation of these strategies. This work has defined a CE strategy for  
683 agriculture that differentiates between technical and biological materials. The strategy for  
684 the former would be the same as for industrial products. No documents have been found  
685 that adapt CE strategies in the case of agricultural biological materials. Therefore, a  
686 crucial contribution of this work lies in its definition of CE strategies and the  
687 understanding of the slowing CE strategy for agriculture.

688 For example, in the case of technical materials, the strategy of slowing resource loops is  
689 characterised by extending the life of the resource through such processes as maintenance,  
690 remanufacturing or reconditioning (Mendoza et al., 2019b). However, in terms of the bio-  
691 cycles, once the food is damaged, an issue remains regarding how it can be repaired or  
692 remanufactured. This article proposes that agricultural biological materials' product life  
693 be extended to ensure that it fulfils its function within the same value chain, or  
694 specifically, to be used as food in multiple cycles. This can be done by using materials

695 that are normally discarded—such as food with defects or of non-commercial sizes  
696 (McCarthy et al., 2019)—or by reusing food scraps at home, such as through purported  
697 ‘trash cooking’ in households; or industrial processes, such as using waste from the  
698 brewery industry to make dry pasta (Nocente et al., 2019). Some authors may consider  
699 that these proposals exist within the strategy of narrowing resource loops, as they pursue  
700 efficiency in their use of resources (Gallego-Schmid et al., 2020), or within the strategy  
701 of closing resource loops, which depends on the cascading use of materials (Bos and  
702 Broeze, 2020). However, many activities overlap between CE strategies in the  
703 agricultural sector, and therefore, it is complex to differentiate purely narrowing, slowing,  
704 closing or regeneration strategies.

705 In this sense, the different strategies closely relate to CE in agriculture. Buying second-  
706 hand clothes is one way to extend the life of textile products under the slowing strategy  
707 (EMF, 2019a). In principle, this action does not pertain to a narrowing or closing strategy.  
708 However, the agricultural practice of combined crop and livestock production makes it  
709 possible to feed livestock with agricultural residues (closing), use manure as a soil  
710 fertiliser (closing and regenerating), and optimise resource management efficiency and  
711 avoid nutrient leakage (narrowing). The regenerating strategy especially relates to the  
712 others because the final destination of biological materials must be reincorporated into  
713 the ecosystem. In this respect, it is normally difficult to separate the regeneration and  
714 closing strategies. Therefore, it is necessary to consider the synergies between the  
715 different strategies when designing CE models for agriculture. In this way, we believe  
716 that a greater knowledge of the possible relationships, trade-offs and synergies is needed  
717 to optimise efforts in adopting circular models. However, such research should not lead  
718 to misleading agricultural producers about different CE strategies, but motivate them to  
719 understand that once a CE solution is properly implemented, it can facilitate or reinforce  
720 other CE strategies that could lead to higher resource efficiency and improved  
721 sustainability. Nevertheless, system-based thinking should be applied to analyse the  
722 potential trade-offs, which calls for the application of holistic tools, such as the life cycle  
723 assessment (ISO 14040, 2006) and multi-criteria decision analysis (Aberilla et al., 2020),  
724 to identify the most effective practices in the long term.

#### 725 4.3. Measurement of agricultural production systems’ CE performance

726 The analysis of CE indicators in agriculture has revealed the existence of a variety of tools  
727 that, in most cases, only provide partial information on agricultural models’ levels of  
728 circularity. Some of the main issues to consider regarding the indicators for measuring  
729 circularity—and especially when making temporal and geographic comparisons—are  
730 data availability, the unit of measurement, and context specificity. Some indicators are  
731 based on easily accessible statistical data or simple measurements based on standardised  
732 procedures. These indicators can be used periodically and/or in different geographical  
733 areas to verify the evolution and detection of needed improvements. However, this  
734 information is not always available, making such measurements difficult. The unit of  
735 measurement is also a determining factor in establishing comparisons. While physical

736 units are constant, monetary units present a limitation in the need for conversion between  
737 currencies and temporal adjustments. For example, energy-based indicators are one unit  
738 that allows comparisons between regions and different management alternatives,  
739 although they are more complex to calculate. However, the data for monetary indicators  
740 are easily accessible and easy to calculate and interpret. Alternatively, some indicators  
741 are designed for one type of crop, management practice or technology, and thus, they do  
742 not allow for the generalisation of results. In conclusion, no single indicator is suitable  
743 for all situations, and all of them have strengths and weaknesses. Thus, a set of indicators  
744 should be selected for each moment that will offer the most accurate estimation of the  
745 impacts from adopting a circular model.

746 Regarding the different aspects covered by the concept of sustainability, including the  
747 technical aspect, an imbalance has been detected among the indicators; less than half of  
748 these focus on measuring efficiency from a technical perspective. Although many  
749 indicators include environmental aspects, no indicator has been found that measures all  
750 harmful emissions to the environment, including land, water, and air. Moreover, no  
751 indicators have found that jointly measure the agricultural ecosystem relative to  
752 neighbouring ecosystems beyond the amount of land area dedicated to different uses.  
753 Although a variety of indicators focus on economic aspects, no studies with an economic  
754 focus have been found regarding the regenerating strategy. Finally, the social area has the  
755 greatest deficiencies, as hardly any indicators include this area in their measurements.  
756 Indicators are needed regarding how the adoption of circular measures influences social  
757 aspects (e.g. the generation of qualified employment, training of local populations, or  
758 disposable income).

759 The existence of complex and global supply chains is one barrier to the adoption of CE  
760 practices in agriculture (Borrello et al., 2016; Genovese et al., 2015; Göbel et al., 2015).  
761 In the agricultural field, one objective to be achieved involves developing systems that  
762 allow nutrients to return to their original purpose, restoring nutrient circularity (Van der  
763 Wiel et al., 2019). One measure to consider within this strategy is to increase the demand  
764 for local products, thus avoiding the leakage of nutrients and the long journeys of food  
765 that lead to product losses and increased greenhouse gas emissions. This measure  
766 indicates an opportunity for local development, and especially in developing countries,  
767 which can significantly impact the development of labour and educational options for  
768 women (Tadesse et al., 2019; Zabaniotou, 2018). Therefore, we consider that the  
769 development of circular models in agriculture requires greater participation from all local-  
770 level stakeholders. Consumers also need more knowledge to assess the social challenges  
771 in implementing CE measures, such as whether consumers are prepared to select more  
772 expensive food products or willing to reduce their consumption of non-local products.

773 It is necessary to establish international units of measurement for circularity in standard  
774 agricultural activities, as already exists for technical materials (Ruiz et al., 2019). This  
775 should include the development of freely accessible databases that provide information  
776 on various aspects of interest for analysing strategies in adopting circular models, such as



777 material stocks, waste and markets for reused and recycled materials. If the food  
778 production system is to be efficiently managed at the global level, the productive sector  
779 needs instruments to help plan global production (Bos and Broeze, 2020). This would  
780 include the use of standard, consistent, and geographically adapted data and allocation  
781 methods to provide key stakeholders with a reliable basis for decision-making. These  
782 instruments for large-scale planning should include tools for estimating the consequences  
783 of climate change based on future scenarios in adopting circular practices, such as those  
784 with time horizons of 20 to 80 years.

## 785 **5. Conclusion**

786 The main differentiating characteristics of agricultural sector, which are conditions for  
787 the CE framework's adaptation, are the products' perishable nature, the close link with  
788 natural ecosystems and the strong seasonality of production. However, few studies have  
789 analysed the application of CE in agriculture by focusing on the particularities of this  
790 sector. Therefore, no standardised framework exists, nor a clear definition of the concept,  
791 principles and strategies or application in this context. Consequently, the scope of existing  
792 indicators for CE in agriculture is limited, and there is an urgent need to develop new,  
793 more comprehensive indicators.

794 In an attempt to solve these relevant research gaps, we adapted the general CE framework  
795 to the agricultural sector. In this process, we have proposed a definition of CE as applied  
796 to agriculture that can be considered the first definition of the topic; we hope it can be  
797 sufficiently meaningful to drive future research in the field. Similarly, the indicators  
798 available to measure the level of circularity in agricultural production systems have been  
799 compiled, analysed, and classified based on their link to the sustainability pillars. The  
800 results demonstrate that a new set of specific indicators have yet to be developed to  
801 measure circularity in agriculture, but rather, the indicators already in use have been  
802 adapted to measure efficiency improvements in the linear economy. As a result, the  
803 available indicators provide partial information on agricultural models' levels of  
804 circularity, which can misguide sustainability-oriented decision-making processes.  
805 Therefore, it is necessary to develop new sets of indicators that can: i) reflect the variety  
806 of activities and processes that occur within the agricultural sector, given that only a few  
807 have been studied to date; ii) guide the collection of information at the meso- and macro-  
808 levels for comparisons between productive areas, regions and countries, considering that  
809 most available indicators focus on the assessment of specific micro-level processes; iii)  
810 serve to measure circularity in agriculture based on the different strategies available, or  
811 narrowing, slowing, closing and regenerating; and iv) consider the different areas of  
812 sustainability, whether environmental, economic or social.

813 A paradigm shift in agricultural products' supply and consumption patterns is required to  
814 adopt circular models in agriculture. The value chains must be restructured to strengthen  
815 the marketing of local products and develop business models that enable the cascading of  
816 materials until they are reincorporated into the ecosystem, which will avoid leaks of

817 valuable nutrients. Consumers must become more environmentally aware and favour the  
818 development of this type of business model in their purchasing choices.

819 Finally, at the policy level, agricultural policies must be reviewed and reorganised to  
820 facilitate waste management practices for materials' reuse and recycling (e.g.  
821 incorporating the reuse of higher-value materials in agricultural waste targets). On the  
822 one hand, financial incentive programs to encourage circularity would also be desirable,  
823 such as those that tax the use of materials without a minimum level of biological recycled  
824 content in their packaging, or subsidies to convert practices to circular models. On the  
825 other hand, technical advice and education programs are needed to improve confidence  
826 and skills in CE practices. To this end, encouraging the development of commercial and  
827 financial cases that demonstrate the potential economic benefits associated with the  
828 adoption of CE principles would be useful, and particularly if these include the costs of  
829 negative externalities. Another measure to consider involves shared ownership systems  
830 for infrastructure and machinery, such as warehouses, rafts or tractors, among others.

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